

Single Audit Report
City of Moreno Valley, California
As of and for the Year Ended June 30, 2016
With Report of Independent Auditors





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Report of Independent Auditors on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

The Honorable Mayor and the Members of the City Council City of Moreno Valley

Moreno Valley, California 92553

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the City of Moreno Valley, California (City), as of and for the year ended June 30, 2016, and the related notes to the financial statements which collectively comprise the City's basic financial statements, and have issued our report thereon dated December 6, 2016.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Los Angeles, California December 6, 2016

Varque + Company LLP





OFFICE LOCATIONS: Los Angeles Sacramento San Diego

Report of Independent Auditors on Compliance for Each Major Federal Program, on Internal Control Over Compliance, and on the Schedule of Expenditures of Federal Awards, Required by the Uniform Guidance

The Honorable Mayor and the Members of the City Council City of Moreno Valley, California Moreno Valley, California 92553

Report on Compliance for Each Major Federal Program

We have audited the City of Moreno Valley, California's (City) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended June 30, 2016. The City's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with the federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the City's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal programs occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.



We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City's compliance.

Opinion on Each Major Federal Program

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal programs for the year ended June 30, 2016.

Other Matters

The results of our auditing procedures disclosed instances of noncompliance which are required to be reported in accordance with the Uniform Guidance and which are described in the accompanying schedule of findings and questioned costs as Finding Nos. 2016-001 through 2016-002. Our opinion on each major federal program is not modified with respect to these matters.

The City's responses to the noncompliance findings identified in our audit are described in the accompanying schedule of findings and questioned costs. The City's responses were not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the responses.

Report on Internal Control Over Compliance

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for its major federal programs and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.



Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the government activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements. We issued our report thereon dated December 6, 2016, which contained an unmodified opinion on those financial statements. Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Los Angeles, California December 6, 2016

Vargue + Company LLP

Federal Grantor/Program Title	Catalog of Federal Domestic Assistance Number	Program Identification Number	Passed Through to Subrecipients	Federal Expenditures
U.S. Department of Agriculture				
Passed through the State of Califonia Department				
of Education: Child and Adult Care Food Program At-Risk Snack (CACFP) Total U.S. Department of Agriculture	10.558	04321-CACFP-33-GM-CS	\$ <u>-</u> \$	39,972 39,972
U.S. Department of Housing and Urban Development				
Direct Assistance:	44.040	D 40 MO 0507	744.007	711 007
Community Development Block Grant Community Development Block Grant	14.218 14.218	B-13-MC-0567 B-14-MC-0567	741,287 84,470	741,287 84,470
Community Development Block Grant	14.218	B-15-MC-0567	1,460,694	1,713,797
			2,286,451	2,539,554 *
Emergency Solutions Grant	14.231	E-13-MC-0567	10,169	10,169
Emergency Solutions Grant	14.231	E-14-MC-0567	16,669	16,669
Emergency Solutions Grant	14.231	E-15-MC-0567	33,250	33,250
			60,088	60,088
Neighborhood Stabilization Program	14.228	B-08 MN-06-0513	117,493	155,347
Neighborhood Stabilization Program	14.228	B-11 MN-06-0513	647,870	726,554
			765,363	881,901 *
HOME Investment Partnership Program	14.239	M-14-MC-06-551	40,438	40,438
HOME Investment Partnership Program	14.239	M-15-MC-06-551	33,573	33,573
			74,011	74,011
Total U.S. Department of Housing and Urban Development	i .		3,185,913	3,555,554
U.S. Department of Justice Direct Assistance:				
Edward Byrne Memorial Justice Assistance Grant	16.738	2014-DJ-BX-0031	-	58,601
Passed through the County of Riverside - Sheriff Department Edward Byrne Memorial Justice Assistance Grant	16.738	2015-DJ-BX-0213	_	11,852
Total U.S. Department of Justice	10.700	2010 20 27 0210		70,453
U.S. Department of Transportation Passed through the State of Califonia Department of Transportation:				
Highway Planning and Construction	20.205	STPL-5441(057)	_	813,271
Highway Planning and Construction	20.205	HSIP-5441 (055)	-	24,604
Highway Planning and Construction	20.205	HSIP-5441 (056)	-	7,553
Highway Planning and Construction	20.205	STPLN-5411(059)	-	1,900
Highway Planning and Construction Highway Planning and Construction	20.205 20.205	CML-5441(060)	-	180,147
Highway Planning and Construction	20.205	HSIPL-5441(062) STPL-5441(051)	-	68,338 35,466
Highway Planning and Construction	20.205	HSIPL-5441(061)	_	49,520
Total U.S. Department of Transportation		(11)		1,180,799
U.S. Department of Health and Human Services Passed through the State of Califonia Department of Education:				
Child Care and Development Block Grant	93.575	CCTR - 5169 - 15136-2186	-	90,267
Child Care Mandatory and Matching Funds	93.596	CCTR - 5169 - 13609-2186		164,069
Total U.S. Department of Health and Human Services				254,336
U.S. Department of Homeland Security Passed through the State of Califonia Governor's Office of Emergency Services:				
Street Improvement Preparation	97.029	HMPG DR-1731 0047	-	8,460
San Timoteo Foothill Storm Drain	97.029	HMPG DR-1810-0013R		89,055
			-	97,515
Emergency Management Performance Grants	97.042	2015-0049		39,884 39,884
				,
State Homeland Security Program State Homeland Security Program	97.067 97.067	2014-SS-00093 2015-SS-00078	-	31,688 5,530
State Homeland Security Frogram	31.001	2013-33-00076		37,218
Total U.S. Deparment of Homeland Security				174,617
Total expenditures of federal awards			\$ 3,185,913 \$	5,275,731

^{*} Denotes major program

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES APPLICABLE TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Scope of Presentation

The accompanying schedule of expenditures of federal awards presents the activity of all federal award programs of the City of Moreno Valley, California (City). For purposes of this schedule, financial awards include federal awards received directly from a federal agency, as well as federal funds received indirectly by the City from a non-federal agency or other organization. Only the portions of program expenditures reimbursable with federal funds are reported in the accompanying schedule. Program expenditures in excess of the maximum reimbursement authorized, if any, or the portion of the program expenditures that were funded with other state, local or other non-federal funds are excluded from the accompanying schedule.

Basis of Accounting

The expenditures included in the accompanying schedule were reported on the modified accrual basis of accounting, which is defined in Note 1 to the City's basic financial statements. Expenditures reported include any property or equipment acquisitions incurred under the federal programs.

The City has elected not to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.

NOTE 2 RELATIONSHIP TO FEDERAL FINANCIAL REPORTS

Grant expenditure reports as of June 30, 2016, which have been submitted to grantor agencies, will, in some cases, differ from amounts disclosed herein. The reports prepared for grantor agencies are typically prepared at a later date and often reflect refined estimates of the year-end accruals.

NOTE 3 RELATIONSHIP TO THE BASIC FINANCIAL STATEMENTS

In accordance with the Governmental Accounting Standards Board's Statement No. 61, Financial Reporting Entity and Statement No. 39, Determining Whether Certain Organizations are Component Units – an Amendment of GASB Statement No.14, activities relating to all federal financial assistance programs are blended in the City's financial statements as special revenue funds.

Section I - Summary of Auditors' Results

Financial Statements

Type of auditors' report issued on the

financial statements Unmodified

Internal control over financial reporting

Material weakness(es) identified?

Significant deficiency(ies) identified?

None reported

Noncompliance material to financial

statements noted No

Federal Awards

Internal control over its major programs

Material weakness(es) identified?

Significant deficiency(ies) identified?

None reported

Type of auditors' report issued on compliance

with respect to major programs

Unmodified

Any audit findings disclosed that are

required to be reported in accordance

with section 510(a) of the Uniform Guidance

Yes (2016-001 through

2016-002)

Identification of Major Programs:

CFDA Number Name of Federal Program

14.218 Community Development Block Grant14.228 Neighborhood Stabilization Program

Dollar threshold used to distinguish between

Type A and Type B programs \$750,000

Auditee qualified as a low-risk auditee No

Section II – Financial Statement Findings

There were no financial statement findings noted during the fiscal year ended June 30, 2016.

Section III – Federal Award Findings

Finding No. 2016-001 - Subrecipient Monitoring

Federal Program Information

Federal Catalog Number: 14.218

Federal Program Title: Community Development Block Grant

Federal Agency: U.S. Department of Housing and Urban Development

Criteria

As set forth in the Uniform Guidance (2 CFR 200.331), the City must ensure that every subaward is clearly identified to the subrecipient as a subaward and includes the following information at the time of the subaward and, if any of these data elements change, includes the changes in subsequent subaward modification. When some of this information is not available, the pass-through entity must provide the best information available to describe the Federal award and subaward. Required information includes:

- (1) Federal Award Identification.
 - (i) Subrecipient name (which must match the name associated with its unique entity identifier);
 - (ii) Subrecipient's unique entity identifier;
 - (iii) Federal Award Identification Number (FAIN);
 - (iv) Federal Award Date (see §200.39 Federal award date) of award to the recipient by the Federal agency;
 - (v) Subaward Period of Performance Start and End Date;
 - (vi) Amount of Federal Funds Obligated by this action by the pass-through entity to the subrecipient;
 - (vii) Total Amount of Federal Funds Obligated to the subrecipient by the pass-through entity including the current obligation;
 - (viii) Total Amount of the Federal Award committed to the subrecipient by the pass-through entity;
 - (ix) Federal award project description, as required to be responsive to the Federal Funding Accountability and Transparency Act (FFATA);

Finding No. 2016-001 – Subrecipient Monitoring (Continued)

- (x) Name of Federal awarding agency, pass-through entity, and contact information for awarding official of the Pass-through entity;
- (xi) CFDA Number and Name; the pass-through entity must identify the dollar amount made available under each Federal award and the CFDA number at time of disbursement;
- (xii) Identification of whether the award is R&D; and
- (xiii) Indirect cost rate for the Federal award (including if the de minimis rate is charged per §200.414 Indirect (F&A) costs).

Condition

Four (4) of the four (4) subrecipient agreements inspected did not include the following subaward information: federal award identification, subrecipient's unique entity identifier, federal award identification number, date of award to the recipient by the Federal agency, and CFDA number.

Cause

The City personnel responsible for creating the subrecipient agreements were not aware of the subrecipient information requirements. When compiling the subrecipient agreements, staff referenced HUD-issued agreement checklists in place at the time.

Effect

Noncompliance with the Uniform Guidance and the grant terms and conditions may be grounds for sanctions by the awarding agency.

Questioned Costs

Not applicable.

Recommendation

The City should provide training to employees responsible for creating and reviewing subrecipient agreements as necessary to ensure that new agreements with its subrecipients include the minimum information required by the Uniform Guidance. With respect to existing agreements, the City should consider to provide a supplementary communication setting forth the previously omitted information.

Views of Responsible Officials and Planned Corrective Action

City staff has attended Uniform Guidance training in August 2016 and will continue to seek additional compliance related training opportunities. The City shall take corrective action for existing agreements by initiating supplementary addendums containing the required subaward information. Additionally, all future subaward agreements will have this information contained within.

Finding No. 2016-002 – Subrecipient Monitoring

Federal Program Information

Federal Catalog Number: 14.228

Federal Program Title: Neighborhood Stabilization Program

Federal Agency: U.S. Department of Housing and Urban Development

Criteria

As set forth in the Uniform Guidance (2 CFR 200.331), the city must ensure that every subaward is clearly identified to the subrecipient as a subaward and includes the following information at the time of the subaward and if any of these data elements change, include the changes in subsequent subaward modification. When some of this information is not available, the pass-through entity must provide the best information available to describe the Federal award and subaward. Required information includes:

- (1) Federal Award Identification.
 - (i) Subrecipient name (which must match the name associated with its unique entity identifier);
 - (ii) Subrecipient's unique entity identifier;
 - (iii) Federal Award Identification Number (FAIN);
 - (iv) Federal Award Date (see §200.39 Federal award date) of award to the recipient by the Federal agency;
 - (v) Subaward Period of Performance Start and End Date;
 - (vi) Amount of Federal Funds Obligated by this action by the pass-through entity to the subrecipient;
 - (vii) Total Amount of Federal Funds Obligated to the subrecipient by the pass-through entity including the current obligation;
 - (viii) Total Amount of the Federal Award committed to the subrecipient by the pass-through entity;
 - (ix) Federal award project description, as required to be responsive to the Federal Funding Accountability and Transparency Act (FFATA);

Finding No. 2016-002 – Subrecipient Monitoring (Continued)

- (x) Name of Federal awarding agency, pass-through entity, and contact information for awarding official of the Pass-through entity;
- (xi) CFDA Number and Name; the pass-through entity must identify the dollar amount made available under each Federal award and the CFDA number at time of disbursement;
- (xii) Identification of whether the award is R&D; and
- (xiii) Indirect cost rate for the Federal award (including if the de minimis rate is charged per §200.414 Indirect (F&A) costs).

Condition

One (1) out of one (1) subrecipient agreement inspected did not include the following subaward information: federal award identification, subrecipient's unique entity identifier, federal award identification number, date of award to the recipient by the Federal agency, CFDA number, and indirect cost rate for the Federal award.

Cause

The City personnel responsible for creating the subrecipient agreements were not aware of the subrecipient information requirements.

Effect

Noncompliance with the Uniform Guidance and the grant terms and conditions may be grounds for sanctions by the awarding agency.

Questioned Costs

Not applicable.

Recommendation

The City should provide training to employees responsible for creating and reviewing subrecipient agreements as necessary to ensure that new agreements with its subrecipients include the minimum information required by the Uniform Guidance. With respect to existing agreement, the City should consider provide a supplementary communication setting forth the previously omitted information.

Views of Responsible Officials and Planned Corrective Action

City staff has attended Uniform Guidance training in August 2016 and will continue to seek additional compliance related training opportunities. The Neighborhood Stabilization Program has entered the close out phase and there are currently no existing agreements in place with unexpended funds. Should future agreement be implemented the City will include all required information in the subaward agreements.

Section II – Financial Statement Findings

There were no findings noted during the fiscal year ended June 30, 2015.

Section III – Federal Award Findings

There were no findings noted during the fiscal year ended June 30, 2015.



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